

General Assembly

Raised Bill No. 6670

January Session, 2009

LCO No. 4802

04802 JUD

Referred to Committee on Judiciary

Introduced by: (JUD)

AN ACT CONCERNING THE RIGHTS OF CRIME VICTIMS AND THE DUTIES OF THE OFFICE OF THE VICTIM ADVOCATE.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Section 54-208 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2009*):
- 3 (a) If a person is injured or killed as provided in section 54-209, the 4 Office of Victim Services or, on review, a victim compensation 5 commissioner may order the payment of compensation in accordance 6 with the provisions of sections 54-201 to 54-233, inclusive, as amended 7 by this act: (1) To or for the benefit of the injured person; (2) in the case 8 of personal injury of the victim, to any person responsible for the maintenance of the victim who has suffered pecuniary loss as a result 10 of such injury; [or] (3) in the case of death of the victim, to or for the 11 benefit of any one or more of the dependents of the victim including 12 any dependent child of a homicide victim who was killed by the other 13 parent or to any person who has suffered pecuniary loss, including but 14 not limited to funeral expenses, as a result of such death; or (4) in the 15 case of the death of the victim, to any funeral director licensed under 16 chapter 385 providing burial services for such victim on behalf of the

17 <u>relatives of the victim</u>.

- (b) For the purposes of sections 54-201 to 54-233, inclusive, <u>as</u> <u>amended by this act</u>, a person shall be deemed to have intended an act notwithstanding that, by reason of age, insanity, drunkenness or otherwise, he was legally incapable of forming a criminal intent.
- (c) In determining whether to make an order under this section, the Office of Victim Services or, on review, a victim compensation commissioner shall consider all circumstances determined to be relevant, including but not limited to provocation, consent or any other behavior of the victim which directly or indirectly contributed to such victim's injury or death, the extent of the victim's cooperation in investigating the application and the extent of the victim's cooperation with law enforcement agencies in their efforts to apprehend and prosecute the offender, and any other relevant matters.
- (d) An order may be made under subdivision (4) of subsection (a) of this section notwithstanding that the relatives of the deceased victim might otherwise be denied compensation pursuant to subsection (c) of this section. Any person seeking such order shall make application in accordance with the provisions of sections 54-201 to 54-233, inclusive, as amended by this act, provided the household income of such person shall not exceed fifty per cent of the median income in the state. The Office of the Chief Court Administrator shall establish a protocol for the implementation of this subsection.
- [(d)] (e) An order may be made under this section whether or not any person is prosecuted or convicted of any offense arising out of such act. Upon application made by an appropriate prosecuting authority, the Office of Victim Services or a victim compensation commissioner may suspend making any determination or any proceedings, as the case may be, under sections 54-201 to 54-233, inclusive, as amended by this act, for such period as it deems appropriate on the ground that a prosecution for an offense arising out of such act or omission has been commenced or is imminent.

[(e)] (f) In determining the amount of compensation to be allowed, the Office of Victim Services or, on review, a victim compensation commissioner shall take into consideration amounts that the applicant has received or is eligible to receive from any other source or sources, including but not limited to payments from state and municipal agencies, insurance benefits, and workers' compensation awards, as a result of the incident or offense giving rise to the application.

[(f)] (g) Payments shall be made in a manner to be determined by the Office of Victim Services, including, but not limited to, lump sum or periodic payments. If an award is not claimed by the applicant within forty-five days after notice of the award, the Office of Victim Services may vacate such award or may order payments from such award to health care providers or victim service providers and vacate any remaining amount of such award.

- Sec. 2. Section 54-210 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2009*):
 - (a) The Office of Victim Services or a victim compensation commissioner may order the payment of compensation under sections 54-201 to 54-233, inclusive, as amended by this act, for: (1) Expenses actually and reasonably incurred as a result of the personal injury or death of the victim, provided coverage for the cost of medical care and treatment of a crime victim who does not have medical insurance or who has exhausted coverage under applicable health insurance policies or Medicaid shall be ordered; (2) loss of earning power as a result of total or partial incapacity of such victim; (3) pecuniary loss to the spouse or dependents of the deceased victim, including zero to one per cent loans of up to one hundred thousand dollars, with repayment beginning five years from the date the loan was awarded, provided the family qualifies for compensation as a result of murder or manslaughter of the victim; (4) pecuniary loss to the relatives or dependents of a deceased victim for attendance at court proceedings with respect to the criminal case of the person or persons charged with

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committing the crime that resulted in the death of the victim; (5) expenses incurred by a funeral director licensed under chapter 385 in providing burial services for a victim on behalf of the relatives of the victim; and [(5)] (6) any other loss, except as set forth in section 54-211, as amended by this act, resulting from the personal injury or death of the victim which the Office of Victim Services or a victim compensation commissioner, as the case may be, determines to be reasonable. At the discretion of said office or victim compensation commissioner, there shall be one hundred dollars deductible from the total amount determined by said office or victim compensation commissioner. Loan funds awarded under subdivision (3) of this subsection shall be used to pay for essential living expenses, directly resulting from the loss of income provided by the deceased victim, or preexisting financial obligations that are not otherwise forgiven or excused. The Office of the Chief Court Administrator shall establish procedures and forms for the application and repayment of such loans.

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- (b) Payment of compensation under sections 54-201 to 54-233, inclusive, as amended by this act, may be made to a person who is a recipient of public assistance or state-administered general assistance for necessary and reasonable expenses related to injuries resulting from a crime and not provided for by the income assistance program in which such person is a participant. Unless required by federal law, no such payment shall be considered an asset for purposes of eligibility for such assistance.
- 105 Sec. 3. Section 54-211 of the general statutes is repealed and the 106 following is substituted in lieu thereof (*Effective October 1, 2009*):
 - (a) (1) No order for the payment of compensation shall be made under section 54-210, as amended by this act, unless (A) the application has been made within two years after the date of the personal injury or death, (B) the personal injury or death was the result of an incident or offense listed in section 54-209, and (C) such incident or offense has been reported to the police within five days of its

occurrence or, if the incident or offense could not reasonably have been reported within such period, within five days of the time when a report could reasonably have been made, except that a victim of a sexual assault shall not be ineligible for the payment of compensation by reason of failing to make a report pursuant to this subparagraph if such victim presented himself or herself to a health care facility within seventy-two hours of such sexual assault for examination and collection of evidence of such sexual assault in accordance with the provisions of section 19a-112a. (2) Notwithstanding the provisions of subdivision (1) of this subsection, any person who, before, on or after October 1, 2005, fails to make application for compensation within two years after the date of the personal injury or death as a result of physical, emotional or psychological injuries caused by such personal injury or death may apply for a waiver of such time limitation. The Office of Victim Services, upon a finding of such physical, emotional or psychological injury, may grant such waiver. (3) Notwithstanding the provisions of subdivision (1) of this subsection, any minor who, before, on or after October 1, 2005, fails to make application for compensation within two years after the date of the personal injury or death through no fault of the minor, may apply for a waiver of such time limitation. The Office of Victim Services, upon a finding that such minor is not at fault, may grant such waiver. (4) Notwithstanding the provisions of subdivision (1) of this subsection, a person who is a dependent of a victim may make application for payment of compensation not later than two years from the date that such person discovers or in the exercise of reasonable care should have discovered that the person upon whom the applicant was dependent was a victim or ninety days after May 26, 2000, whichever is later. Such person shall file with such application a statement signed under penalty of false statement setting forth the date when such person discovered that the person upon whom the applicant was dependent was a victim and the circumstances that prevented such person discovering that the person upon whom the applicant was dependent was a victim until more than two years after the date of the incident or offense. There shall be a

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- 147 rebuttable presumption that a person who files such a statement and is 148 otherwise eligible for compensation pursuant to sections 54-201 to 54-149 233, inclusive, as amended by this act, is entitled to compensation. (5) 150 Any waiver denied by the Office of Victim Services under this subsection may be reviewed by a victim compensation commissioner, 151 152 provided such request for review is made by the applicant within 153 thirty days from the mailing of the notice of denial by the Office of 154 Victim Services. If a victim compensation commissioner grants such 155 waiver, the commissioner shall refer the application for compensation 156 to the Office of Victim Services for a determination pursuant to section 54-205. (6) Notwithstanding the provisions of subdivision (1), (2) or (3) 157 158 of this subsection, the Office of Victim Services may, for good cause 159 shown and upon a finding of compelling equitable circumstances, 160 waive the time limitations of subdivision (1) of this subsection.
- (b) No compensation shall be awarded if: (1) The offender is unjustly enriched by the award, provided compensation awarded to a victim which would benefit the offender in a minimal or inconsequential manner shall not be considered unjust enrichment; (2) the victim violated a penal law of this state, which violation caused or contributed to his injuries or death, except as provided in subsection (d) of section 54-208, as amended by this act.
 - (c) No compensation shall be awarded for losses sustained for crimes against property or for noneconomic detriment such as pain and suffering.
 - (d) (1) No compensation shall be awarded for the first hundred dollars of injury sustained and no such compensation shall be in an amount in excess of fifteen thousand dollars except that such compensation to or for the benefit of the dependents of a homicide victim shall be in an amount not to exceed twenty-five thousand dollars. The claims of the dependents of a deceased victim, as provided in section 54-208, as amended by this act, shall be considered derivative of the claim of such victim and the total compensation paid

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- for all claims arising from the death of such victim shall not exceed a maximum of twenty-five thousand dollars.
- (2) Compensation awarded pursuant to subsection (d) of section 54 208, as amended by this act, shall not exceed four thousand dollars and
 shall be paid directly to the licensed funeral director.
 - [(2)] (3) Notwithstanding the provisions of subdivision (1) of this subsection, the Office of Victim Services or a victim compensation commissioner may, for good cause shown and upon a finding of compelling equitable circumstances, award compensation in an amount in excess of the maximum amounts set forth in said subdivision.
 - (e) Orders for payment of compensation pursuant to sections 54-201 to 54-233, inclusive, <u>as amended by this act</u>, may be made only as to injuries or death resulting from incidents or offenses arising on and after January 1, 1979, except that orders for payment of compensation pursuant to subdivision (3) of subsection (a) of section 54-209 may be made only as to injuries or death resulting from incidents or offenses arising on and after July 1, 1985.
 - (f) Compensation shall be awarded pursuant to sections 54-201 to 54-233, inclusive, as amended by this act, for bodily injury or death resulting from a crime which occurs (1) within this state, regardless of the residency of the applicant; (2) outside this state but within the territorial boundaries of the United States, provided the victim, at the time of injury or death, was a resident of this state and the state in which such crime occurred does not have a program for compensation of victims for which such victim is eligible; and (3) outside the territorial boundaries of the United States, provided the applicant is a victim of international terrorism, as defined in Section 2331 of Title 18 of the United States Code, and was a resident of this state at the time of injury or death.
- Sec. 4. Section 1-200 of the general statutes is amended by adding

- 210 subdivision (12) as follows (*Effective October 1, 2009*):
- 211 (NEW) (12) "Invasion of personal privacy" means the public
- 212 disclosure of any matter that (A) would be highly offensive to a
- reasonable person, and (B) is not of legitimate concern to the public.
- Sec. 5. Subdivision (2) of subsection (b) of section 1-210 of the
- 215 general statutes is repealed and the following is substituted in lieu
- 216 thereof (*Effective October 1, 2009*):
- 217 (2) Personnel or medical files and [similar files] other files,
- 218 documents, materials, photographs, audio or visual recordings or
- 219 tangible objects the disclosure of which would constitute an invasion
- 220 of personal privacy.
- Sec. 6. (NEW) (Effective October 1, 2009) (a) In addition to any fine,
- 222 fee or cost that may be imposed pursuant to any provision of the
- 223 general statutes, the court shall impose a fee of (1) seventy-five dollars
- 224 on any person eighteen years of age or older who is convicted of a
- 225 felony or is granted admission to the pretrial program for accelerated
- 226 rehabilitation under section 54-56e of the general statutes for the
- 227 commission of a felony, and (2) fifty dollars on any person eighteen
- years of age or older who is convicted of a misdemeanor or is granted
- 229 admission to the pretrial program for accelerated rehabilitation under
- 230 section 54-56e of the general statutes for the commission of a
- 231 misdemeanor. No fee imposed pursuant to this subsection shall be
- waived by the court. All fees collected pursuant to this subsection shall
- 233 be deposited in the victim service advocate program account
- established under subsection (f) of this section.
- (b) In addition to any fine, fee or cost that may be imposed pursuant
- 236 to any provision of the general statutes, the court shall impose a fee of
- 237 thirty-five dollars on any person fifteen years of age or older but under
- 238 eighteen years of age who is convicted as delinquent or adjudicated a
- 239 youthful offender. The fee imposed pursuant to this subsection may be
- 240 waived by the court if it finds such person is unable to pay such fee

- and good cause is stated on the record. All fees collected pursuant to this subsection shall be deposited in the victim service advocate program account established under subsection (f) of this section.
 - (c) Any fee collected pursuant to subsection (a) or (b) of this section from a person whose conviction or adjudication is subsequently reversed on appeal shall be refunded by the court to such person.
 - (d) Payment of the fee imposed pursuant to subsection (a) or (b) of this section shall have first priority over the payment of all other fines, fees or costs by the person as a result of such conviction or adjudication, with payment of any financial restitution ordered by the court pursuant to subsection (c) of section 53a-28 of the general statutes having second priority.
 - (e) If any person subject to the fee imposed pursuant to subsection (a) or (b) of this section is sentenced to a term of imprisonment and confined in a correctional facility, the Commissioner of Correction shall deduct from any compensation earned by such person such amount or amounts as necessary to satisfy any unpaid portion of such fee and shall transmit such amount or amounts to the clerk of the court on a monthly basis.
 - (f) There is established a victim service advocate program account which shall be a separate, nonlapsing account within the General Fund. The account shall contain any moneys required by law to be deposited in the account. The funds in the account shall be expended as follows: Ninety-five per cent of the funds shall be allocated to the court-based victim service advocate program of the Office of Victim Services within the Judicial Branch, and five per cent of the funds shall be allocated to the Office of the Victim Advocate unless the governing board established pursuant to subsection (g) of this section allocates funds pursuant to subsection (h) of this section, except that in no event shall the governing board authorize the apportionment of the funds allocated to the Office of the Victim Advocate to another agency. The governing board, upon a majority vote, shall designate a percentage of

- 273 the funds in the account as a reserve to be used to refund the fee paid 274 pursuant to subsection (a) or (b) of this section by persons whose 275 convictions or adjudications have been reversed on appeal.
- 276 (g) There is established a Victim Service Advocate Program Fund 277 Governing Board. The board shall consist of the following members: 278 The Victim Advocate, the Chief Court Administrator, the Secretary of 279 the Office of Policy and Management and the Chief State's Attorney, or 280 their designees, and a crime victim appointed by the Governor. 281 Members shall serve for terms of three years or until a successor is 282 appointed, and may serve consecutive terms or be reappointed, as the 283 case may be. Members shall serve without compensation. The 284 governing board shall meet no less than three times a year.
- 285 (h) The governing board may, by majority vote, allocate funds from 286 the account to Survivors of Homicide, Inc., Connecticut Coalition 287 Against Domestic Violence, Inc., Connecticut Sexual Assault Crisis 288 Services, Inc. and Mothers Against Drunk Driving, Inc., to assist the 289 victim service advocate programs of such organizations. The 290 governing board shall review the allocation of funds of the account to 291 court-based victim service advocate programs throughout the state, 292 the Office of the Victim Advocate and other victim service 293 organizations to which funds have been allocated by the board. The 294 governing board shall submit an annual report to the Governor and 295 the General Assembly, in accordance with section 11-4a of the general 296 statutes, setting forth an accounting of the funds in the account, the 297 allocation of funds from the account, the recipients of the funds and 298 the programs that benefited from the funds.
- 299 Sec. 7. Subsection (a) of section 54-220 of the general statutes is 300 repealed and the following is substituted in lieu thereof (Effective 301 October 1, 2010):
- 302 (a) Victim advocates shall have the following responsibilities and 303 duties: (1) To [provide initial screening of each personal injury case; (2) 304 to] assist victims in the preparation of victim impact statements to be

305 placed in court files; [(3)] (2) to notify victims of their rights and 306 request that each victim so notified attest to the fact of such notification 307 of rights on a form developed by the Office of the Chief Court 308 Administrator, which form shall be signed by the victim advocate and 309 the victim and be placed in court files and a copy of which form shall 310 be provided to the victim; [(4)] (3) to provide information and advice 311 to victims in order to assist such victims in exercising their rights 312 throughout the criminal justice process; [(5)] (4) to direct victims to 313 public and private agencies for service; [(6)] (5) to coordinate victim applications to the Office of Victim Services; and [(7)] (6) to assist 314 315 victims in the processing of claims for restitution. For the purposes of 316 this section, "victim" means "victim of crime", as defined in section 1-317 1k.

- Sec. 8. (NEW) (*Effective October 1, 2009*) (a) For the purposes of this section, "minor" means any person under eighteen years of age.
 - (b) In any criminal proceeding involving an alleged sexual assault of a minor or in which a minor is expected to testify as a witness, the court shall take action to expedite the proceedings and the trial of such case shall have precedence over other cases with respect to the order of trial, except cases of the same type. Nothing in this subsection shall be construed to require that the proceedings be expedited if such expedited proceedings would not be in the best interests of the child.
 - (c) Upon a request for a continuance in such proceeding, the prosecuting authority shall file with the court an impact statement, on a form prescribed by the Office of the Chief Court Administrator, that specifies (1) whether the state agrees to the request for a continuance, (2) whether the minor or the minor's representative agrees to the request for a continuance, and (3) the effect, if any, that granting the continuance may have on the minor. The court shall consider and give weight to any possible adverse impact that a delay of the proceedings may have on the minor. If the court grants such continuance, it shall state, in open court and on the record, the reasons for its decision.

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Sec. 9. Section 18-87j of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2009*):

There is established a Criminal Justice Policy Advisory Commission which shall be within the Office of Policy and Management for administrative purposes only. The commission shall consist of the undersecretary of the Criminal Justice Policy and Planning Division within the Office of Policy and Management, the Chief Court Administrator, the Commissioner of Correction, the Commissioner of Public Safety, the Chief State's Attorney, the Chief Public Defender, the Commissioner of Mental Health and Addiction Services, [and] the chairperson of the Board of Pardons and Paroles and the Victim Advocate, or their designees, the executive director of the Court Support Services Division or other designee of the Chief Court Administrator and the following members, each of whom shall be appointed by the Governor: Three government officials, a police chief, two persons representing offender and victim services within the private community and two public members. In addition, the Labor Commissioner and the Commissioner of Social Services, or their designees, shall be members of the commission with authority to deliberate and vote on matters concerning employment and entitlement programs available to adult and juvenile offenders who are reentering the community, and the Commissioner of Children and Families and the Commissioner of Education, or their designees, shall be members of the commission with authority to participate and vote on matters concerning juvenile justice. The undersecretary of the Criminal Justice Policy and Planning Division shall serve as chairperson of the commission. The commission shall meet at such times as it deems necessary.

This act shall take effect as follows and shall amend the following sections:			
Section 1	October 1, 2009	54-208	
Sec. 2	October 1, 2009	54-210	
Sec. 3	October 1, 2009	54-211	

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Sec. 4	October 1, 2009	1-200
Sec. 5	October 1, 2009	1-210(b)(2)
Sec. 6	October 1, 2009	New section
Sec. 7	October 1, 2010	54-220(a)
Sec. 8	October 1, 2009	New section
Sec. 9	October 1, 2009	18-87j

Statement of Purpose:

To adopt proposals of the Office of the Victim Advocate providing compensation for burial expenses of homicide victims, creating a privacy exception to the Freedom of Information Act, establishing an account to fund victim service advocates, expediting criminal cases involving minors as victims or witnesses and including the Victim Advocate as a member of the Criminal Justice Policy Advisory Commission.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]